

*Financial Statements*  
*Years Ended*  
*June 30, 2014 and 2013*



**DIXON HUGHES GOODMAN** LLP  
Certified Public Accountants and Advisors

## ***Hampton Roads Planning District Commission***

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## ***Independent Auditors' Report***

Board of Directors

***Hampton Roads Planning District Commission***

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of ***Hampton Roads Planning District Commission***, which comprise the statements of net position as of June 30, 2014 and 2013, and the related statements of revenues, expenses and changes in net position and cash flows for the years then ended, and the related notes to the financial statements.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of ***Hampton Roads Planning District Commission*** as of June 30, 2014 and 2013, and the results of its operations and its cash flows for the years then ended, in conformity with accounting principles generally accepted in the United States of America.

## ***Other Matters***

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3 – 5 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The accompanying schedule of expenditures of federal awards, as required by Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, is presented for purposes of additional analysis and is not a required part of the financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated September 15, 2014 on our consideration of ***Hampton Roads Planning District Commission's*** internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering ***Hampton Roads Planning District Commission's*** internal control over financial reporting and compliance.

*Dixon Hughes Goodman LLP*

Newport News, Virginia  
September 15, 2014

## Hampton Roads Planning District Commission

### Management's Discussion and Analysis

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The following Management's Discussion and Analysis (MD&A) of the Hampton Roads Planning District Commission's (Commission) activities and financial performance provides the reader with an introduction and overview to the financial statements of the Commission for the year ended June 30, 2014. The information contained in this MD&A should be considered in conjunction with the financial statements and various historic summaries of activities and financial performance included in the basic financial statements following.

In the fall of 2008, the Commission was reorganized to better reflect the efforts of the transportation staff in performing the planning, technical, and administrative duties of the regional Metropolitan Planning Organization in accordance with regulations as determined by the US Department of Transportation and the Virginia Department of Transportation. These duties were organized into a new and separate function entitled Hampton Roads Transportation Planning Organization (HRTPO). This new function has two memorandums of understanding between the HRTPO and the Commission. The first addresses the concept that the Commission "shall provide the planning and administrative staff to the HRTPO" and all duties thereof. The second addresses the concept that the HRTPO "desires that the Commission serve as fiscal agent for the HRTPO" and all duties thereof. In this capacity, the Financial Statements of the Hampton Roads Planning District Commission cover all the activities involved in administering the financial aspects of the Hampton Roads Transportation Planning Organization.

The following tables present the financial condition and operations of the Commission for the three years ending June 30, 2014, 2013 and 2012. The *Statements of Net Position* include the current cash and long-term capital assets of the Commission. The *Statements of Revenues, Expenses and Changes in Net Position* contain all of the years' revenues and expenses. The *Statements of Changes in Net Position* further delineate the areas of fiduciary responsibility within the net position category.

#### Statements of Net Position

	<b>2014</b>	<b>2013</b>	<b>2012</b>
<b>Assets</b>			
Current assets	\$ 4,585,256	\$ 4,375,697	\$ 3,896,300
Capital assets – net of accumulated depreciation	1,278,598	1,394,016	1,332,676
Other assets - investments	650,870	700,362	1,000,072
	<b>\$ 6,514,724</b>	<b>\$ 6,470,075</b>	<b>\$ 6,229,048</b>
<b>Liabilities and Net Position</b>			
Current liabilities	\$ 864,569	\$ 1,232,618	\$ 984,851
Other liabilities:			
Accrued post retirement benefit liability	1,107,025	860,974	623,874
<b>Net position</b>	<b>4,543,130</b>	<b>4,376,483</b>	<b>4,620,323</b>
	<b>\$ 6,514,724</b>	<b>\$ 6,470,075</b>	<b>\$ 6,229,048</b>

## Statements of Revenues, Expenses and Changes in Net Position

	<b>2014</b>	<b>2013</b>	<b>2012</b>
<b>Operating revenues</b>			
Local	\$ 4,638,417	\$ 4,491,242	\$ 3,990,202
State (including federal pass-through)	5,686,849	5,983,724	5,497,203
<b>Total operating revenues</b>	<b>10,325,266</b>	<b>10,474,966</b>	<b>9,487,405</b>
<b>Operating expenses</b>			
Personnel	4,615,807	4,606,494	4,327,892
Pass-through and special contract expenses	4,858,055	5,360,911	4,590,056
Transportation pass-through expenses	289,986	313,874	518,173
Office services	318,571	339,482	388,847
<b>Total operating expenses</b>	<b>10,082,419</b>	<b>10,620,761</b>	<b>9,824,968</b>
<b>Operating income (loss) before depreciation</b>	<b>242,847</b>	<b>(145,795)</b>	<b>(337,563)</b>
<b>Depreciation</b>	<b>115,418</b>	<b>138,915</b>	<b>147,629</b>
<b>Operating income (loss)</b>	<b>127,429</b>	<b>(284,710)</b>	<b>(485,192)</b>
<b>Contributions, assessments and miscellaneous Non-operating revenues</b>	<b>39,218</b>	<b>40,870</b>	<b>54,625</b>
<b>Change in net position</b>	<b>\$ 166,647</b>	<b>\$ (243,840)</b>	<b>\$ (430,567)</b>

## Statements of Changes in Net Position

	<b>2014</b>	<b>2013</b>	<b>2012</b>
<b>Net position</b>			
Invested in capital assets - net of related debt	\$ 1,278,598	\$ 1,394,016	\$ 1,332,676
Unrestricted:			
Commission designated	1,212,887	804,122	961,445
Unrestricted for Commission activities	2,051,645	2,178,345	2,326,202
<b>Total unrestricted</b>	<b>3,264,532</b>	<b>2,982,467</b>	<b>3,287,647</b>
<b>Net position</b>	<b>\$ 4,543,130</b>	<b>\$ 4,376,483</b>	<b>\$ 4,620,323</b>

## Financial Highlights

Operating revenues were down \$149,700 mainly due to lower expenditures (thus reimbursements) in the Homeland Security programs (UASI & MMRS).

Expenditures were down \$538,342 again as a result of reduced Homeland Security activity.

The \$242,847 operating income was a result of decreased pass-through expenditures.

The \$147,175 increase in Local Operating Revenues shown on the first line of the above schedule is a result of the finalization of the HRSD special Sewer Consolidation project.

The financial statements of the Hampton Roads Planning District Commission (Commission) for the year ended June 30, 2014, indicate a \$282,065 increase in assets in the total unrestricted net position of the Commission (see the Statement of Changes in Net Position). This increase can be attributed to cost savings in anticipated personnel expenses due to vacancies throughout the year, which resulted in resources being available to fund board-designated reserves. A list of all Commission designated programs is available in Section 8: *Net Position*, of this document.

The liability for compensated balances decreased this year by \$139,019, mainly due to the retirement of a long-time employee.

While the total unrestricted net position increased by \$282,065, the portion set aside for board-designated activities and reserves increased by \$408,765, while the portion of the unrestricted reserve that is not commission designated decreased by \$126,700, to \$2,051,645. This will provide the Commission with slightly less funding for unanticipated projects in future periods.

Please note that the Commission is now required to report post retirement liabilities under GASB Statement No. 45: *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions* (OPEB). This Statement requires that the Commission recognize the cost of the retiree health subsidy during the period of employees' active employment, while the benefits are being earned, and disclose the unfunded actuarial accrued liability to accurately account for the total future cost of post-employment benefits and the financial impact on the Commission. An actuarial study was conducted in 2011 and again in 2013, and as a result, this liability has been established at amounts designated by the study. *Please see Note 9 for more details.*

The Commission implemented GASB Statement No. 63: *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position* during fiscal year 2013, and Statement No. 65: *Items Previously Reported as Assets and Liabilities* in fiscal year 2013. In accordance with these statements, the Statement of Net Assets has been replaced with the Statement of Net Position. Items on the Statement of Net Position are now classified into Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, or Net Position.

### **Statements of Revenues, Expenses and Changes in Net Position**

This statement details the \$166,647 net increase in total net position.

### **Statements of Changes in Net Position**

This last statement details the various categories available within the Commission's net position. Most of this decrease is a result of expending revenues received in prior years and posted as Commission designated programs.

Requests for Information:

This financial report is designed to provide our citizens with a general overview of the Commission's finances and to demonstrate the Commission's accountability for the money it receives. Questions concerning this report or requests for additional information should be directed to: Hampton Roads Planning District Commission, Chief Financial Officer, 723 Woodlake Drive, Chesapeake, Virginia 23320.

**Hampton Roads Planning District Commission**

**Statements of Net Position**

<b>June 30,</b>	<b>2014</b>	<b>2013</b>
<b>Assets</b>		
<b>Current assets</b>		
Cash and cash equivalents	\$ 2,019,083	\$ 2,476,556
Accounts receivable	1,547,564	1,741,782
Other current assets:		
Prepaid expenses	27,008	7,233
Investments	991,601	150,126
Total current assets	<u>4,585,256</u>	<u>4,375,697</u>
<b>Capital assets - net of accumulated depreciation</b>	1,278,598	1,394,016
<b>Other assets</b>		
Investments	<u>650,870</u>	<u>700,362</u>
	<u>\$ 6,514,724</u>	<u>\$ 6,470,075</u>
<b>Liabilities and Net Position</b>		
<b>Current liabilities</b>		
Accounts payable and accrued expenses	\$ 361,691	\$ 557,612
Compensated absences	435,363	574,382
Contracts payable	49,146	88,941
Unearned revenue	-	163
Other current liabilities	18,369	11,520
Total current liabilities	<u>864,569</u>	<u>1,232,618</u>
<b>Other liabilities</b>		
Accrued post-retirement benefit liability	<u>1,107,025</u>	<u>860,974</u>
<b>Net position</b>		
Invested in capital assets - net of related debt	<u>1,278,598</u>	<u>1,394,016</u>
Unrestricted:		
Unrestricted	2,051,645	2,178,345
Unrestricted - commission designated	1,212,887	804,122
Total unrestricted net position	<u>3,264,532</u>	<u>2,982,467</u>
Total net position	<u>4,543,130</u>	<u>4,376,483</u>
	<u>\$ 6,514,724</u>	<u>\$ 6,470,075</u>

*The accompanying notes are an integral part of these financial statements.*

## *Hampton Roads Planning District Commission*

### *Statements of Revenues, Expenses and Changes in Net Position*

<b>Years Ended June 30,</b>	<b>2014</b>	<b>2013</b>
<b>Operating revenues</b>		
Local:		
Contract revenue	\$ 2,962,596	\$ 2,828,540
Contributions by participating jurisdictions	1,339,935	1,329,438
MMRS Local Assessment	335,886	333,264
	<u>4,638,417</u>	<u>4,491,242</u>
State (including federal pass-through):		
Virginia Department of Transportation	2,226,223	2,110,609
Virginia Department of Emergency Management - UASI	2,135,347	2,024,218
Virginia Department of Emergency Management - MMRS	621,184	1,317,384
Virginia Department of Environmental Quality	139,390	214,297
Virginia Department of Housing and Community Development State Allocation to the PDC	151,943	151,943
Virginia Department of Emergency Management - other	308,949	80,153
Virginia Department of Housing and Community Development Loan Funds	91,314	61,299
Williamsburg Area Transit	12,499	12,500
Virginia Department of Rehabilitative Services	-	11,321
	<u>5,686,849</u>	<u>5,983,724</u>
Total operating revenues	<u>10,325,266</u>	<u>10,474,966</u>
<b>Operating expenses</b>		
Passthrough and special contract expenses	4,858,055	5,361,211
Personnel	4,615,807	4,606,494
Transportation passthrough expenses	289,986	313,574
Office services	318,571	339,482
Total operating expenses	<u>10,082,419</u>	<u>10,620,761</u>
<b>Operating income (loss) before depreciation</b>	242,847	(145,795)
<b>Depreciation</b>	115,418	138,915
<b>Operating income (loss)</b>	<u>127,429</u>	<u>(284,710)</u>
<b>Nonoperating revenues (expenses)</b>		
Interest income	15,088	6,882
Unrealized loss on investments	(9,322)	(471)
Contributions, assessments and miscellaneous non-operating revenues	33,452	34,459
Total nonoperating revenues (expenses)	<u>39,218</u>	<u>40,870</u>
<b>Change in net position</b>	166,647	(243,840)
<b>Net position - beginning of year</b>	<u>4,376,483</u>	<u>4,620,323</u>
<b>Net position - end of year</b>	<u>\$ 4,543,130</u>	<u>\$ 4,376,483</u>

*The accompanying notes are an integral part of these financial statements.*

## *Hampton Roads Planning District Commission*

### *Statements of Cash Flows*

<b>Years Ended June 30,</b>	<b>2014</b>	<b>2013</b>
<b>Cash flows from operating activities</b>		
Cash receipts from localities and grants	\$ 10,519,484	\$ 9,659,256
Cash payments to suppliers	(5,715,417)	(5,736,285)
Cash payments to employees	(4,508,775)	(4,401,020)
<b>Net cash from operating activities</b>	<b>295,292</b>	<b>(478,049)</b>
<b>Cash flows from capital and related financing activities</b>		
Contributions, assessments and miscellaneous non-operating revenues	33,456	34,459
Acquisition of capital assets	-	(200,255)
<b>Net cash from capital and related financing activities</b>	<b>33,456</b>	<b>(165,796)</b>
<b>Cash flows from investing activities</b>		
Interest received	15,088	6,882
Sales (purchases) of investments	(801,309)	549,709
<b>Net cash from investing activities</b>	<b>(786,221)</b>	<b>556,591</b>
<b>Net change in cash and cash equivalents</b>	<b>(457,473)</b>	<b>(87,254)</b>
<b>Cash and cash equivalents - beginning of year</b>	<b>2,476,556</b>	<b>2,563,810</b>
<b>Cash and cash equivalents - end of year</b>	<b>\$ 2,019,083</b>	<b>\$ 2,476,556</b>
<b>Reconciliation of change in net position to cash from operations</b>		
Operating income (loss)	\$ 127,429	\$ (284,710)
Adjustments to reconcile to net cash from operating activities:		
Depreciation	115,418	138,915
Change in:		
Accounts receivable	194,218	(815,710)
Prepaid expenses	(19,775)	(1,411)
Accounts payable and accrued expenses	(196,084)	417,235
Compensated absences	(139,019)	(31,626)
Contracts payable	(39,795)	(45,459)
Other current liabilities	6,849	(92,383)
Accrued post-retirement benefit liability	246,051	237,100
	<b>\$ 295,292</b>	<b>\$ (478,049)</b>

*The accompanying notes are an integral part of these financial statements.*

# *Hampton Roads Planning District Commission*

## *Notes to Financial Statements*

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**June 30, 2014 and 2013**

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### **1. Organization and Nature of Business**

Hampton Roads Planning District Commission (Commission) is a regional planning agency authorized by the Virginia Area Development Act of 1968 and created by the merger of the Southeastern Virginia Planning District Commission and the Peninsula Planning District Commission on July 1, 1990. The Commission performs various planning services for the cities of Chesapeake, Franklin, Hampton, Newport News, Norfolk, Portsmouth, Poquoson, Suffolk, Williamsburg and Virginia Beach, and the Counties of Gloucester, Isle of Wight, James City, Southampton, Surry and York. Revenues of the Commission are received primarily from local government (member) contributions and various state and federal grant programs.

In the fall of 2008, the Commission was reorganized to better reflect efforts of the transportation staff in performing the planning, technical, and administrative duties of the regional Metropolitan Planning Organization (MPO) in accordance with regulations as determined by the Federal Highway Administration and the Virginia Department of Transportation. These duties were organized into a new function entitled Hampton Roads Transportation Planning Organization (HRTPO). HRTPO has two Memorandums of Understanding with the Commission. The first addresses the concept that the Commission “shall provide the planning and administrative staff to HRTPO” and all duties thereof. The second addresses the concept that HRTPO “desires that the Commission serve as fiscal agent for HRTPO” and all duties thereof. In this capacity, the audited financial statements of the Commission cover all the activities involved in administering the financial aspects of HRTPO.

### **2. Summary of Significant Accounting Policies**

#### **Reporting Entity**

The Commission’s governing body is composed of various members appointed by each of the sixteen participating jurisdictions. These governmental entities have an ongoing financial responsibility to the Commission because its continued existence depends on the continued funding by the participants. The Commission is perpetual and no participating government has access to its resources or surpluses, nor is any participant liable for the Commission’s debt or deficits.

The Commission is not a component unit of any of the participating governments. There are no component units to be included in the Commission’s financial statements.

## **Basis of Accounting**

The Commission utilizes the economic resources management focus and the accrual basis of accounting in preparing its financial statements. Under the accrual method, revenues are recognized when earned and expenses are recognized when incurred. The Commission has adopted Governmental Accounting Standards Board (GASB) Statement No. 20, *Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that Use Proprietary Fund Accounting*. The Commission has elected not to apply Financial Accounting Standards Board pronouncements issued after November 30, 1989, as allowed by GASB Statement No. 20.

The Statement of Net Position presents the Commission's assets and liabilities, with the difference reported as net position. Net position is categorized into three components:

**Invested in capital assets - net of related debt** - represents the Commission's total investment in capital assets, net of accumulated depreciation reduced by outstanding balances for bonds, notes and other debt that are attributed to the acquisition, construction or improvement of those assets.

**Restricted net position** - result when constraints placed on net position use are either externally imposed by law through constitutional provisions or enabling legislation.

**Unrestricted net position** - consist of net position which do not meet the definition of the two preceding categories.

## **Cash and Cash Equivalents**

The Commission includes all cash accounts not subject to withdrawal restrictions or penalties and all highly liquid debt investments purchased with an original maturity of three months or less as cash and cash equivalents in the accompanying statement of net position.

## **Accounts Receivable**

The Commission considers all accounts receivable to be fully collectible; accordingly, no allowance is required at June 30, 2014 and 2013. Concentration of credit risk with respect to accounts receivables are limited due to the number of grantors, many of which are federal government grants.

## **Capital Assets**

Capital assets are recorded at cost. Depreciation is computed on the straight-line method over the following estimated useful lives:

Building and improvements	40 years
Office furniture and equipment	5 years
Automobiles	5 years

Maintenance and ordinary repairs are charged to expense as incurred. Expenditures greater than \$5,000 which materially increase values, change capacities, or extend useful lives are capitalized.

## **Investments**

The Commission accounts for investments at fair value.

## **Advertising**

The Commission expenses advertising costs as they are incurred. Advertising expense for 2014 and 2013 was \$13,532 and \$3,216, respectively.

## **Estimates**

The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, revenues, and expenses and disclosures of contingent assets and liabilities for the reported periods. Actual results could differ from those estimates and assumptions.

## **Budgets and Budgetary Accounting**

The Commission's annual budget is a management tool that assists users in analyzing financial activity for its June 30 fiscal year. The Commission's primary funding sources are federal and state grants and local subsidies, which have periods that may or may not coincide with the Commission's fiscal year. These grants and subsidies are normally for a twelve-month period; however, they may be awarded for periods shorter or longer than twelve months.

Because of the Commission's dependency on federal, state and local budgetary decisions, revenue estimates are based upon the best available information as to potential sources of funding. The Commission's annual budget differs from that of a local government due to the uncertain nature of grant awards from other entities.

The resultant annual budget is subject to constant change within the fiscal year due to:

- Increases/decreases in actual grant awards from those estimated;
- Unanticipated grant awards not included in the budget; and
- Expected grant awards that fail to materialize.

The Commissioners formally approve the annual budget in April, before the fiscal year begins. Due to grant expirations and new awards, amendments are made throughout the year as necessary.

## **Subsequent Events**

In preparing these financial statements, the Commission has evaluated events and transactions for potential recognition or disclosure through September 15, 2014, the date the financial statements were available to be issued.

### **3. Cash, Cash Equivalents and Investments**

#### **Deposits**

At June 30, 2014 and 2013, the carrying amount of the Commission's deposits with banks was \$221,535 and \$89,189, respectively, and the bank balances were \$404,435 and \$493,505, respectively. Cash and cash equivalents exceeding the Federal Deposit Insurance Corporation (FDIC) limits were approximately \$155,000 and \$245,000 at June 30, 2014 and 2013. Deposits are covered by the Virginia Security for Public Deposits Act (the Act) at June 30, 2014. Under the Act, banks holding public deposits in excess of the amounts insured by FDIC must pledge collateral in the amount of 50% of excess deposits to a collateral pool in the name of the State Treasury Board. Savings and loan institutions are required to collateralize 100% of deposits in excess of FDIC limits. The State Treasury Board is responsible for monitoring compliance with the collateralization and reporting requirements of the Act and for notifying local governments of compliance by banks and savings and loans. If any member financial institution fails, the entire collateral becomes available to satisfy the claims of the Commission. If the value of the pool's collateral is inadequate to cover a loss, additional amounts would be assessed on a pro-rata basis to the members (banks and savings and loans) of the pool. Therefore, these deposits are considered collateralized and, as a result, are considered insured.

\$656,271 and \$1,247,260 at June 30, 2014 and 2013, respectively, were invested in a U.S. government money market mutual fund. These investments are covered by the investment firm's (Scott & Stringfellow's) insured deposit program which consists of monies held in non-interest bearing deposit accounts at multiple banking institutions. These assets are eligible for FDIC coverage up to \$250,000 per depositor per institution per category. The U.S. government money market fund is a money market mutual fund that owns U.S. government securities and repurchase agreements that are collateralized by U.S. government securities. The fund meets all investment guidelines under the Code of Virginia and is an eligible investment under the Code of Virginia Investment Guidelines. Cash and cash equivalents, as represented on the statements of net position, includes petty cash of \$125 at June 30, 2014 and 2013.

#### **Investments**

##### ***Investment Policy***

Statutes authorize local governments and other public bodies to invest in obligations of the United States or agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper and certain corporate notes, banker's acceptances, repurchase agreements and the State Treasurer's Local Government Investment Pool (LGIP). At June 30, 2014 and 2013, the Commission had an investment of \$1,141,152 and \$1,139,982, respectively, in the LGIP which is appropriately classified as a cash equivalent since the Commission's LGIP funds are held in money market funds.

##### ***Concentration of Credit Risk***

The Policy establishes limitations on portfolio composition by issuer in order to control concentration of credit risk. No more than 5% of the Commission's portfolio will be invested in the securities of any one issuer with the exception of: (1) the U.S. government or Agencies thereof, (2) fully insured/collateralized certificates of deposit or repurchase agreements that are collateralized by the U.S. government or Agencies thereof, and (3) mutual funds whereby the portfolio is limited to U.S. government or Agency securities.

**Interest Rate Risk**

As of June 30, 2014 and 2013, the Commission had the following investments:

<b>Investment Type</b>	<b>Investment Maturities (in Years) as of June 30, 2014</b>				
	<b>Fair Value</b>	<b>Less Than</b>			<b>More</b>
		<b>1</b>	<b>1 - 5</b>	<b>6 - 10</b>	<b>Than 10</b>
Fixed income bonds - various	\$ 1,642,471	\$ 991,601	\$ 650,870	\$ -	\$ -

<b>Investment Type</b>	<b>Investment Maturities (in Years) as of June 30, 2013</b>				
	<b>Fair Value</b>	<b>Less Than</b>			<b>More</b>
		<b>1</b>	<b>1 - 5</b>	<b>6 - 10</b>	<b>Than 10</b>
Fixed income bonds - various	\$ 850,488	\$ 150,126	\$ 700,362	\$ -	\$ -

The Commission is exposed to little interest rate risk since all investments had fixed interest rates at June 30, 2014 and 2013.

**4. Capital Assets**

Summary of capital assets is as follows for the year ending June 30, 2014:

	<b>Balance June 30, 2013</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance June 30, 2014</b>
Capital assets not being depreciated:				
Land	\$ 80,621	\$ -	\$ -	\$ 80,621
<b>Total capital assets not being     depreciated at historical cost</b>	<b>80,621</b>	<b>-</b>	<b>-</b>	<b>80,621</b>
Other capital assets:				
Building and improvements	2,340,643	-	-	2,340,643
Office furniture and equipment	827,918	-	(89,473)	738,445
Automobiles	90,443	-	-	90,443
<b>Total other capital assets at     historical cost</b>	<b>3,259,004</b>	<b>-</b>	<b>(89,473)</b>	<b>3,169,531</b>
Less accumulated depreciation for:				
Building and improvements	(1,152,868)	(75,431)	-	(1,228,299)
Office furniture and equipment	(732,215)	(33,083)	89,473	(675,825)
Automobiles	(60,526)	(6,904)	-	(67,430)
<b>Total accumulated depreciation</b>	<b>(1,945,609)</b>	<b>(115,418)</b>	<b>89,473</b>	<b>(1,971,554)</b>
Total capital assets being depreciated, net	1,313,395	(115,418)	-	1,197,977
<b>Capital assets - net</b>	<b>\$ 1,394,016</b>	<b>\$ (115,418)</b>	<b>\$ -</b>	<b>\$ 1,278,598</b>

Summary of capital assets is as follows for the year ending June 30, 2013:

	<b>Balance</b>			<b>Balance</b>
	<b>June 30, 2012</b>	<b>Increases</b>	<b>Decreases</b>	<b>June 30, 2013</b>
Capital assets not being depreciated:				
Land	\$ 80,621	\$ -	\$ -	\$ 80,621
<b>Total capital assets not being depreciated at historical cost</b>	<b>80,621</b>	<b>-</b>	<b>-</b>	<b>80,621</b>
Other capital assets:				
Building and improvements	2,181,343	159,300	-	2,340,643
Office furniture and equipment	821,483	6,435	-	827,918
Automobiles	76,886	34,520	(20,963)	90,443
<b>Total other capital assets at historical cost</b>	<b>3,079,712</b>	<b>200,255</b>	<b>(20,963)</b>	<b>3,259,004</b>
Less accumulated depreciation for:				
Building and improvements	(1,076,256)	(76,612)	-	(1,152,868)
Office furniture and equipment	(677,248)	(54,967)	-	(732,215)
Automobiles	(74,153)	(7,336)	20,963	(60,526)
<b>Total accumulated depreciation</b>	<b>(1,827,657)</b>	<b>(138,915)</b>	<b>20,963</b>	<b>(1,945,609)</b>
Total capital assets being depreciated, net	1,252,055	61,340	-	1,313,395
<b>Capital assets - net</b>	<b>\$ 1,332,676</b>	<b>\$ 61,340</b>	<b>\$ -</b>	<b>\$ 1,394,016</b>

## 5. Retirement Plans

### Defined Benefit Pension Plan

The Commission contributes to the Virginia Retirement System (VRS), an agent and cost-sharing multiple-employer defined benefit pension plan administered by the VRS.

#### Plan Description

Name of Plan:	Virginia Retirement System (VRS)
Identification of Plan:	Agent and Cost-Sharing, Multiple-Employer Defined Benefit Pension Plan
Administering Entity:	Virginia Retirement System (System)

All full-time, salaried permanent (professional) employees of public school divisions and employees of participating employers are automatically covered by VRS upon employment. Members earn one month of service credit for each month they are employed and they and their employer are paying contributions to VRS. Members are eligible to purchase prior public service, active duty military service, certain periods of leave and previously refunded VRS service as service credit in their plan.

Within the VRS Plan, the System administers three different benefit plans for local government employees – Plan 1, Plan 2, and, Hybrid. Each plan has different eligibility and benefit structures as set out in the table below:

## **VRS PLAN 1:**

### **About VRS Plan 1**

VRS Plan 1 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula. Employees are eligible for VRS Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013.

### **Eligible Members**

Employees are in VRS Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013.

### **Hybrid Opt-In Election**

VRS non-hazardous duty covered Plan 1 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.

The Hybrid Retirement Plan's effective date for eligible VRS Plan 1 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.

Members who were eligible for an optional retirement plan (ORP) and had prior service under VRS Plan 1 were not eligible to elect the Hybrid Retirement Plan and remain as VRS Plan 1 or ORP.

### **Retirement Contributions**

Members contribute up to 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Some school divisions and political subdivisions elected to phase in the required 5% member contribution; all employees will be paying the full 5% by July 1, 2016. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment. Beginning July 1, 2012, the Authority opted for employees to pay the entire 5% member contribution.

### **Creditable Service**

Creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.

### **Vesting**

Vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of creditable service. Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan. Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund.

Members are always 100% vested in the contributions that they make.

### **Calculating the Benefit**

The Basic Benefit is calculated based on a formula using the member's average final compensation, a retirement multiplier and total service credit at retirement. It is one of the benefit payout options available to a member at retirement.

An early retirement reduction factor is applied to the Basic Benefit if the member retires with a reduced retirement benefit or selects a benefit payout option other than the Basic Benefit.

### **Average Final Compensation**

A member's average final compensation is the average of the 36 consecutive months of highest compensation as a covered employee.

### **Service Retirement Multiplier**

The retirement multiplier is a factor used in the formula to determine a final retirement benefit. The retirement multiplier for non-hazardous duty members is 1.7%. The retirement multiplier for sheriffs and regional jail superintendents is 1.85%. The retirement multiplier of eligible political subdivision hazardous duty employees other than sheriffs and regional jail superintendents is 1.7% or 1.85% as elected by the employer.

### **Normal Retirement Age**

Age 65.

### **Earliest Unreduced Retirement Eligibility**

Members who are not in hazardous duty positions are eligible for an unreduced retirement benefit at age 65 with at least five years (60 months) of creditable service or at age 50 with at least 30 years of creditable service.

Hazardous duty members are eligible for an unreduced retirement benefit at age 60 with at least five years of creditable service or age 50 with at least 25 years of creditable service.

### **Earliest Reduced Retirement Eligibility**

Members may retire with a reduced benefit as early as age 55 with at least five years (60 months) of creditable service or age 50 with at least 10 years of creditable service.

### **Cost-of-Living Adjustment (COLA) in Retirement**

The Cost-of-Living Adjustment (COLA) matches the first 3% increase in the Consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 4%) up to a maximum COLA of 5%.

#### **Eligibility:**

For members who retire with an unreduced benefit or with a reduced benefit with at least 20 years of creditable service, the COLA will go into effect on July 1 after one full calendar year from the retirement date.

For members who retire with a reduced benefit and who have less than 20 years of creditable service, the COLA will go into effect on July 1 after one calendar year following the unreduced retirement eligibility date.

#### **Exceptions to COLA Effective Dates:**

The COLA is effective July 1 following one full calendar year (January 1 to December 31) under any of the following circumstances:

- The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013.
- The member retires on disability.

- The member retires directly from short-term or long-term disability under the Virginia Sickness and Disability Program (VSDP).
- The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program.
- The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-in-service benefit. The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins.

### **Disability Coverage**

Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.7% on all service, regardless of when it was earned, purchased or granted.

Most state employees are covered under the Virginia Sickness and Disability Program (VSDP), and are not eligible for disability retirement.

VSDP members are subject to a one-year waiting period before becoming eligible for non-work related disability benefits.

### **Purchase of Prior Service**

Members may be eligible to purchase service from previous public employment, active duty military service, an eligible period of leave or VRS refunded service as creditable service in their plan. Prior creditable service counts toward vesting, eligibility for retirement and the health insurance credit. Only active members are eligible to purchase prior service. When buying service, members must purchase their most recent period of service first. Members also may be eligible to purchase periods of leave without pay.

### **VRS PLAN 2:**

#### **About VRS Plan 2**

VRS Plan 2 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula. Employees are eligible for VRS Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.

#### **Eligible Members**

Employees are in VRS Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.

#### **Hybrid Opt-In Election**

VRS Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014.

The Hybrid Retirement Plan's effective date for eligible VRS Plan 2 members who opted in was July 1, 2014.

If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan.

Members who were eligible for an optional retirement plan (ORP) and have prior service under VRS Plan 2 were not eligible to elect the Hybrid Retirement Plan and remain as VRS Plan 2 or ORP.

#### **Retirement Contributions**

Same as VRS Plan 1.

**Creditable Service**  
Same as VRS Plan 1.

**Vesting**  
Same as VRS Plan 1.

**Calculating the Benefit**  
See definition under VRS Plan 1.

**Average Final Compensation**  
A member's average final compensation is the average of their 60 consecutive months of highest compensation as a covered employee.

**Service Retirement Multiplier**  
Same as Plan 1 for service earned, purchased or granted prior to January 1, 2013. For non-hazardous duty members the retirement multiplier is 1.65% for creditable service earned, purchased or granted on or after January 1, 2013.

**Normal Retirement Age**  
Normal Social Security retirement age.

**Earliest Unreduced Retirement Eligibility**  
Members who are not in hazardous duty positions are eligible for an unreduced retirement benefit when they reach normal Social Security retirement age and have at least five years (60 months) of creditable service or when their age and service equal 90.

Hazardous duty members are eligible for an unreduced retirement benefit at age 60 with at least five years of creditable service or age 50 with at least 25 years of creditable service.

**Earliest Reduced Retirement Eligibility**  
Members may retire with a reduced benefit as early as age 60 with at least five years (60 months) of creditable service.

**Cost-of-Living Adjustment (COLA) in Retirement**  
The Cost-of-Living Adjustment (COLA) matches the first 2% increase in the CPI-U and half of any additional increase (up to 2%), for a maximum COLA of 3%.

**Eligibility:**  
Same as VRS Plan 1

**Exceptions to COLA Effective Dates:**  
Same as VRS Plan 1

**Disability Coverage**  
Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.65% on all service, regardless of when it was earned, purchased or granted.

Most state employees are covered under the Virginia Sickness and Disability Program (VSDP), and are not eligible for disability retirement.

VSDP members are subject to a one-year waiting period before becoming eligible for non-work related disability benefits.

## **Purchase of Prior Service**

Same as VRS Plan 1.

## **HYBRID RETIREMENT PLAN**

### **About the Hybrid Retirement Plan**

The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan. Most members hired on or after January 1, 2014, are in this plan, as well as VRS Plan 1 and VRS Plan 2 members who were eligible and opted into the plan during a special election window. (See “Eligible Members”)

- The defined benefit is based on a member’s age, creditable service and average final compensation at retirement using a formula.
- The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions.
- In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees.

### **Eligible Members**

Employees are in the Hybrid Retirement Plan if their membership date is on or after January 1, 2014. This includes:

- State employees\*
- School division employees
- Political subdivision employees\*
- Judges appointed or elected to an original term on or after January 1, 2014
- Members in VRS Plan 1 or VRS Plan 2 who elected to opt into the plan during the election window held January 1-April 30, 2014; the plan’s effective date for opt-in members was July 1, 2014

#### **\*Non-Eligible Members**

Some employees are not eligible to participate in the Hybrid Retirement Plan. They include:

- Members of the State Police Officers’ Retirement System (SPORS)
- Members of the Virginia Law Officers’ Retirement System (VaLORS)
- Political subdivision employees who are covered by enhanced benefits for hazardous duty employees

Those employees eligible for an optional retirement plan (ORP) must elect the ORP plan or the Hybrid Retirement Plan. If these members have prior service under VRS Plan 1 or VRS Plan 2, they are not eligible to elect the Hybrid Retirement Plan and must select VRS Plan 1 or VRS Plan 2 (as applicable) or ORP.

### **Retirement Contributions**

A member’s retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee’s creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.

## **Creditable Service**

### **Defined Benefit Component:**

Under the defined benefit component of the plan, creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit.

### **Defined Contributions Component:**

Under the defined contribution component, creditable service is used to determine vesting for the employer contribution portion of the plan.

## **Vesting**

### **Defined Benefit Component:**

Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members are vested under the defined benefit component of the Hybrid Retirement Plan when they reach five years (60 months) of creditable service. VRS Plan 1 or VRS Plan 2 members with at least five years (60 months) of creditable service who opted into the Hybrid Retirement Plan remain vested in the defined benefit component.

### **Defined Contributions Component:**

Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw the employer contributions from the defined contribution component of the plan.

Members are always 100% vested in the contributions that they make.

Upon retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service.

- After two years, a member is 50% vested and may withdraw 50% of employer contributions.
- After three years, a member is 75% vested and may withdraw 75% of employer contributions.
- After four or more years, a member is 100% vested and may withdraw 100% of employer contributions.

Distribution is not required by law until age 70½.

## **Calculating the Benefit**

### **Defined Benefit Component:**

See definition under VRS Plan 1

### **Defined Contribution Component:**

The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.

## **Average Final Compensation**

Same as VRS Plan 2. It is used in the retirement formula for the defined benefit component of the plan.

## **Service Retirement Multiplier**

The retirement multiplier is 1.0%.

For members that opted into the Hybrid Retirement Plan from VRS Plan 1 or VRS Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

**Normal Retirement Age****Defined Benefit Component:**

Same as VRS Plan 2.

**Defined Contribution Component:**

Members are eligible to receive distributions upon leaving employment, subject to restrictions.

**Earliest Unreduced Retirement Eligibility****Defined Benefit Component:**

Members are eligible for an unreduced retirement benefit when they reach normal Social Security retirement age and have at least five years (60 months) of creditable service or when their age and service equal 90.

**Defined Contribution Component:**

Members are eligible to receive distributions upon leaving employment, subject to restrictions.

**Earliest Reduced Retirement Eligibility****Defined Benefit Component:**

Members may retire with a reduced benefit as early as age 60 with at least five years (60 months) of creditable service.

**Defined Contribution Component:**

Members are eligible to receive distributions upon leaving employment, subject to restrictions.

**Cost-of-Living Adjustment (COLA) in Retirement****Defined Benefit Component:**

Same as VRS Plan 2.

**Defined Contribution Component:**

Not applicable.

**Eligibility:**

Same as VRS Plan 1 and VRS Plan 2.

**Exceptions to COLA Effective Dates:**

Same as VRS Plan 1 and VRS Plan 2.

**Disability Coverage**

Eligible political subdivision and school division (including VRS Plan 1 and VRS Plan2 opt-ins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides and employer-paid comparable program for its members.

State employees (including VRS Plan 1 and VRS Plan2 opt-ins) participating in the Hybrid Retirement Plan are covered under the Virginia Sickness and Disability Program (VSDP), and are not eligible for disability retirement.

Hybrid members (including VRS Plan 1 and VRS Plan 2 opt-ins) covered under VSDP or VLDP are subject to a one-year waiting period before becoming eligible for non-work related disability benefits.

**Purchase of Prior Service****Defined Benefit Component:**

Same as VRS Plan 1.

**Defined Contribution Component:**

Not applicable.

The system issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information for VRS. A copy of the report may be obtained from the VRS website at <http://www.varetire.org/pdf/Publications/2013-annual-report.pdf> or by writing to the Chief Financial Officer at Post Office Box 2500, Richmond, Virginia 23218-2500.

**Funding Policy**

Plan members are required by Title 51.1 of the *Code of Virginia* (1950), as amended, to contribute 5% of their compensation toward their retirement. All or part of the 5% member contribution may be assumed by the employer. Beginning July 1, 2012 new employees were required to pay the 5% member contribution. In addition, for existing employees, employers were required to begin making the employee pay the 5% member contribution. This could be phased in over a period of up to 5 years and the employer is required to provide a salary increase equal to the amount of the increase in the employee-paid member contribution. In addition, the Commission is required to contribute the remaining amounts necessary to fund its participation in the VRS using the actuarial basis specified by the *Code of Virginia* and approved by the VRS Board of Trustees. The Commission’s contribution rate for the fiscal year ended June 30, 2014, was 7.94% of annual covered payroll (12.94% - total employee and employer contributions).

**Annual Pension Cost**

For the fiscal years ended June 30, 2014 and 2013, the Commission’s annual pension costs of \$267,707 and \$261,131, respectively, for VRS were equal to the required and actual contributions.

**Three-Year Trend Information for Hampton Roads Planning District Commission**

<b>Fiscal Year Ended</b>	<b>Annual Required Contribution (ARC)</b>	<b>Percentage of ARC Cost Contributed</b>	<b>Net Pension Obligation</b>
6/30/12	\$ 312,279	100%	\$ -
6/30/13	\$ 261,131	100%	\$ -
6/30/14	\$ 267,707	100%	\$ -

The FY 2014 required contribution was determined as part of the June 30, 2011, actuarial valuation using the entry age actuarial cost method. The actuarial assumptions at June 30, 2011 included (a) an investment rate of return (net of administrative expenses) of 7.00%, (b) projected salary increases ranging from 3.75% to 5.60% per year for general government employees and 3.75% to 6.20% per year for teachers, and 3.50% to 4.75% per year for employees eligible for enhanced benefits available to law enforcement officers, firefighters, and sheriffs, and (c) a cost-of-living adjustment of 2.50% per year for Plan 1 and 2.25% for Plan 2 employees. Both the investment rate of return and the projected salary increases also include an inflation component of 2.50%.

The actuarial value of the Commission’s assets is equal to the modified market value of assets. This method uses techniques that smooth the effects of short-term volatility in the market value of assets over a five-year period. The Commission’s unfunded actuarial accrued liability is being amortized as level percentage of projected payroll on an open basis. The remaining amortization period at June 30, 2014, for the Unfunded Actuarial Accrued Liability (UAAL) was 30 years.

## Funding Status and Funding Progress

As of June 30, 2013, the most recent actuarial valuation date, the plan was 78.44% funded. The actuarial accrued liability for benefits was \$14,596,390 and the actuarial value of assets was \$11,449,518, resulting in an unfunded actuarial accrued liability (UAAL) of \$3,146,872. The covered payroll (annual payroll of active employees covered by the plan) was \$3,288,154, and the ratio of the UAAL to the covered payroll was 95.70%.

The schedule of funding progress, presented as required supplemental information (RSI) following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of the plan assets is increasing or decreasing over time relative to the actuarial accrued liability (AAL) for benefits.

### Schedule of Funding Progress for Hampton Roads Planning District Commission

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded Actuarial Accrued Liability (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage of Covered Payroll
6/30/11	\$ 11,287,173	\$ 13,457,607	\$ 2,170,434	83.87%	\$ 3,090,505	70.23%
6/30/12	\$ 11,161,032	\$ 14,194,745	\$ 3,033,714	78.63%	\$ 3,154,779	96.16%
6/30/13	\$ 11,449,518	\$ 14,596,390	\$ 3,146,872	78.44%	\$ 3,288,154	95.70%

The information presented in the Schedules of Employee Contributions and Funding Progress was determined as part of the actuarial valuations at the date indicated. Additional information as of the latest actuarial valuation follows:

1. Valuation date	June 30, 2013
2. Actuarial cost method	Entry Age Normal
3. Amortization method	Level Percent of Pay, Closed
4. Payroll growth rate	3.00%
5. Remaining amortization period	30 years
6. Asset valuation method	Five-Year Smoothed Market Value
7. Actuarial assumptions:	
a. Investment rate of return *	7.00%
b. Projected salary increases *	
1) Non – LEO Members	3.50% to 5.35%
2) LEO Members	3.50% to 4.75%
c. Cost-of-living adjustment	
1) Prior Plan Members	2.50%
2) New Plan Members	2.25%

\* Includes inflation of 2.5%

## Deferred Compensation Plan

The Commission has a deferred compensation plan under which the participants may defer a portion of their annual compensation subject to limitations of Internal Revenue Code Section 457. Any contributions made to the deferred compensation plan are not available to employees until termination, retirement, death, or unforeseeable emergency. Contributions to the plan are administered by a third party administrator, ICMA Retirement Corporation.

## 6. Leases

The Commission entered into a three-year lease for office space in Hampton commencing March 2005. The lease agreement required monthly payments of \$944 through February 28, 2007, with an annual increase of 3% on March 1 of each year through February 28, 2008. This lease was renewed for a period of five years commencing March 2008. The new lease agreement required monthly payments of \$1,002 through February 28, 2009, with an annual increase of 3% on March 1 of each year through February 28, 2013. The lease was terminated in February 2013. Total rent expense for 2014 and 2013 was \$0 and \$8,680, respectively.

## 7. Compensated Absences

The Commission accrues for vested vacation and sick pay when it is earned by employees. Vacation and sick pay are earned based on years of employment. The amount of vested vacation and sick pay accrued was \$435,363 and \$574,382 for 2014 and 2013, respectively.

## 8. Net Position

Unrestricted-commission designated net position are available for the following purposes:

	<u>2014</u>	<u>2013</u>
Stormwater (338)	\$ 711,916	\$ 399,196
Regional Water (H2O) (337)	437,558	546,883
VRS/VRSLI reserve (39509)	400,000	400,000
Regional Wastewater Program (348)	172,383	246,057
Solid Waste Special Contracts Local (39200)	92,778	5,906
Capital building replacement reserve (39504)	74,685	24,685
Network servers/software reserve (39503)	61,565	33,565
Telephone system replacement reserve (39502)	28,000	21,000
HR WET Info (330)	24,751	1,979
Building operations and maintenance reserve (39505)	23,649	18,649
Interior upgrades reserve (39506)	10,556	7,556
Debris Management (39601)	8,965	10,025
Vehicle replacement reserve (39501)	5,000	-
HRLFP Admin (355)	4,430	(5,199)
Local Government Contracts (336)	4,259	(173,539)
Municipal Construction Std (391)	1,507	1,935
SHRDSB Staff (35600)	270	270
DCR Bay Grant (333)	(4,771)	(2,367)
2014 Poquoson Mitigation Update (39137)	(12,420)	-
VDEM FY10 Grant Funding (39134)	(16,352)	(145,218)
Agency funded (390)	(22,172)	17,706
DEQ Contracts (334)	(72,234)	(33,827)
Metro Medical Response (350)	(358,328)	(139,323)
UASI FY11 (39140)	(363,108)	(166,812)
Hampton recovery center reserve (39508)	-	18,000
UASI (39127)	-	(79,083)
UASI FY12 (39141)	-	(100,357)
FRAC FY11 VDEM Funding (39129)	-	(103,565)
	<u>\$ 1,212,887</u>	<u>\$ 804,122</u>

Negative balances represent restricted expenditures already made by the Commission for which grant reimbursement has not yet been received. Such grants reimburse only quarterly or semi-annually.

## **9. Postretirement Benefits Other Than Pensions**

The Commission adopted Government Auditing Standards Board (GASB) Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. The Statement establishes standards for reporting the liability for non-pension postemployment benefits, the health care premiums for retirees.

### **(a) Plan Provisions and Benefits**

In addition to providing the pension benefits described in Note 5, the Commission provides other postemployment benefits (OPEB) for retired employees and their spouses and dependents. The plan's benefit levels and employer contributions are governed by the Commission and can be amended by the Commission through its Personnel and Budget Committee. The Plan provides for healthcare insurance coverage for eligible retirees and their spouses and dependents. Membership in the plan at June 30, 2013 consisted of 44 active members with total active covered payroll of \$3,282,600 and 12 retirees and 10 spouses.

### **(b) Plan Description**

Covered full-time active employees who retire directly from the Commission with at least 20 years of service are eligible to receive postretirement health care benefits. Non-Medicare (under age 65) and Medicare eligible (age 65+) retirees and their spouses and dependents are covered with the Commission contributing 100% of the cost of participation in Anthem (PPO) or Advantage 65 (PPO) health insurance plans depending upon the retiree's Medicare eligibility.

### **(c) Funding Policy**

The Commission pays the full cost of coverage for healthcare benefits for qualified retirees and their spouses and dependents. The Commission has chosen to fund the healthcare benefits on a pay as you go basis, so the plan has no assets.

The current annual required contribution of the employer (ARC) is 8.8% of covered payroll. For 2014, the Commission contributed \$57,432 or approximately 1.7% of covered payroll.

### **(d) Summary of Significant Accounting Policies**

No funds are set aside to pay benefits and administrative costs. These expenses are paid as they come due.

### **(e) Annual OPEB Costs and Net OPEB Obligation**

The Commission's annual OPEB cost (expense) is calculated based on the ARC, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. Due to the plan's policy of not funding the ARC, there are still 30 years remaining in the amortization period as of June 30, 2014. The following table shows the components of the Commission's annual OPEB cost, the amount actually contributed to the plan, and changes in the Commission's net OPEB obligation for the healthcare benefits for the years ended June 30, 2014 and 2013:

	<b>2014</b>	<b>2013</b>
Annual required contribution	\$ 304,700	\$ 290,300
Interest on net OPEB obligation	30,134	21,836
Adjustment to the ARC	(31,351)	(23,069)
<b>Annual OPEB cost</b>	<b>303,483</b>	<b>289,067</b>
Contributions made	57,432	51,967
<b>Increase in net OPEB obligation</b>	<b>246,051</b>	<b>237,100</b>
Net OPEB obligation, beginning of year	860,974	623,874
<b>Net OPEB obligation, end of year</b>	<b>\$ 1,107,025</b>	<b>\$ 860,974</b>

The Commission's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation as of June 30, 2014 were as follows:

<b>For Year Ended June 30</b>	<b>Annual OPEB Cost</b>	<b>Percentage of Annual OPEB Cost Contributed</b>	<b>Net OPEB Obligation</b>
2014	\$ 303,483	22.44%	\$ 57,432
2013	\$ 289,067	22.52%	\$ 51,967
2012	\$ 235,749	21.50%	\$ 50,606

**(f) Funded Status and Funding Progress**

As of June 30, 2013, the most recent actuarial valuation date, the plan was not funded. The actuarial accrued liability for benefits and, thus, the unfunded actuarial accrued liability (UAAL) was \$3,196,900. The covered payroll (annual payroll of active employees covered by the plan) was \$3,282,600, and the ratio of the UAAL to the covered payroll was 97.39 percent. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and healthcare trends. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer and subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

**(g) Actuarial Methods and Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members at that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value assets, consistent with the long-term perspective of the calculations.

In the June 30, 2013, actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions included 3.5% investment rate of return (net of administrative expenses), which is the expected long-term investment returns on the employer's own investments calculated based on the funded level of the plan at the valuation date, and an annual health cost trend assumption utilizing the Getzen Trend Model – 7.00% graded to 4.80% over 70 years. The investment rate included a 3.00% payroll growth assumption. The UAAL is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at June 30, 2013, was 30 years since the plan is not funded.

## **10. Commitments**

On July 1, 2010, the Commission entered into an annual agreement with a vendor to provide public relations and marketing consulting services on environmental matters. The contract has an automatic renewal option for up to four years, unless otherwise terminated by either party. The contract requires annual payments of \$100,000.

In June 2013, the Executive Committee authorized the Executive Director to contract with various vendors for the 2014 fiscal year. In July 2013 the Commission entered into an agreement with a vendor to provide legal counsel for assistance in the areas of storm water permits, TMDL requirements and associated activities. The contract has an automatic renewal option for up to four years, unless otherwise terminated by either party. The contract approximate fee is \$95,000 annually.

The Commission entered into an agreement with a separate vendor to provide water quality monitoring. The contract is for a period of one year commencing in January 2014. Total amount of this contract is \$504,000.

The Commission entered into an agreement with a separate vendor to develop and conduct a Regional Preparedness Measure and facilitate the maintenance and periodic update of RVM data. The contract is for a period of approximately six months commencing from May 23, 2014 to November 15, 2014. Total amount of this contract is \$89,853.

## **11. Implementation of New GASB Pronouncement**

In the fiscal year ending June, 30, 2013, the Commission adopted GASB Statement No. 63 and 65, *GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position (GASB 63)*, and *GASB Statement No. 65, Items Previously Reported as Assets and Liabilities (GASB 65)*.

The objective of GASB 63 is to provide guidance for reporting deferred outflows of resources, deferred inflows of resources, and net position in a statement of financial position (net assets/balance sheet). Amounts that are required to be reported as deferred outflows should be reported in a statement of net position in a separate section following assets. Similarly, amount required to be reported as deferred inflows of resources should be reported in a separate section following liabilities. The statement of net position should report the residual amount as net position, rather than net assets or equity. GASB 63 was implemented retroactively. The adoption of this statement resulted in a change in the presentation of the statement of Net Assets to the Statement of Net Position.

The objective of GASB 65 is to either (a) properly classify certain items that were previously reported as assets and liabilities as deferred outflows of resources or deferred inflows of resources or (b) recognize certain items that were previously reported as assets and liabilities as outflows of resources (expenses or expenditures) or inflows of resources (revenue). GASB 65 was implemented retroactively. As a result of implementing GASB Statement No. 65, the Commission was not required to restate the beginning net position.

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*Hampton Roads Planning District Commission*

*Compliance Section*

*June 30, 2014*



**DIXON HUGHES GOODMAN** LLP  
Certified Public Accountants and Advisors

***Independent Auditors' Report on Internal Control Over  
Financial Reporting and on Compliance and Other Matters  
Based on an Audit of Financial Statements Performed in  
Accordance with Government Auditing Standards***

Board of Directors  
***Hampton Roads Planning District Commission***

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of ***Hampton Roads Planning District Commission*** as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise ***Hampton Roads Planning District Commission's*** basic financial statements, and have issued our report thereon dated September 15, 2014.

***Internal Control over Financial Reporting***

In planning and performing our audit of the financial statements, we considered ***Hampton Roads Planning District Commission's*** internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing an opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of ***Hampton Roads Planning District Commission's*** internal control. Accordingly, we do not express an opinion on the effectiveness of ***Hampton Roads Planning District Commission's*** internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above. However, material weaknesses may exist that have not been identified.

### ***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether *Hampton Roads Planning District Commission's* financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters, which are required to be reported under *Government Auditing Standards*.

### ***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Dixon Hughes Goodman LLP*

Newport News, Virginia  
September 15, 2014



**DIXON HUGHES GOODMAN** LLP  
Certified Public Accountants and Advisors

***Independent Auditors' Report on Compliance For Each Major Federal Program and on Internal Control Over Compliance; and Report on the Schedule of Expenditures of Federal Awards Required by OMB Circular A-133***

Board of Directors  
***Hampton Roads Planning District Commission***

***Report on Compliance for Each Major Federal Program***

We have audited ***Hampton Roads Planning District Commission's*** compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of ***Hampton Roads Planning District Commission's*** major federal programs for the year ended June 30, 2014. ***Hampton Roads Planning District Commission's*** major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

***Management's Responsibility***

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

***Auditors' Responsibility***

Our responsibility is to express an opinion on compliance for each of ***Hampton Roads Planning District Commission's*** major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about ***Hampton Roads Planning District Commission's*** compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of ***Hampton Roads Planning District Commission's*** compliance.

***Opinion on Each Major Federal Program***

In our opinion, ***Hampton Roads Planning District Commission*** complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2014.

## ***Report on Internal Control over Compliance***

Management of ***Hampton Roads Planning District Commission*** is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered ***Hampton Roads Planning District Commission's*** internal control over compliance with types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of ***Hampton Roads Planning District Commission's*** internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

*Dixon Hughes Goodman LLP*

Newport News, Virginia  
September 15, 2014

**Hampton Roads Planning District Commission**

**Schedule of Expenditures of Federal Awards**

**Year Ended June 30, 2014**

<b>Federal Granting Agency/Recipient State Agency/Grant Program/Grant Number</b>	<b>Federal CFDA Number</b>	<b>Federal Expenditures</b>
<b>Federal Grants: Cash Programs:</b>		
<b>Major Programs</b>		
Department of Homeland Security - Homeland Security Cluster		
Pass-through payments - Virginia Department of Emergency Management:		
Urban Areas Security Initiative II	97.008	\$ 2,153,355
Urban Areas Security Initiative	97.067	(1,152)
Metropolitan Medical Response System	97.071	873,724
VA Regional Preparedness Plan FY10	97.073	12,420
		<u>3,038,347</u> *
<b>Other Federal Awards</b>		
Department of Homeland Security - Regional Catastrophic Preparedness Grant (RCPGP)		
Pass-through payments - Virginia Department of Emergency Management:		
RCPGP FY10	97.111	<u>76,623</u>
Department of Transportation - Highway Planning and Construction Program		
Federal Highway Administration		
Pass-through payments - Virginia Department of Transportation		
PL Federal Aid Urban Systems (FAUS) Program	20.205	1,978,865
Congestion Mitigation And Air Quality Study (CMAQ)	20.205	196,791
SP&R Federal Aid Urban Systems (FAUS)	20.205	49,450
		<u>2,225,106</u> *
Department of Transportation - Metropolitan Transportation Planning Program		
Federal Transit Administration		
Pass-through payments - Virginia Department of Rail and Public Transit		
Technical Study Grant (includes \$289,986 in pass-through expenditures)	20.505	422,220 *
		<u>2,647,326</u>
Department of Commerce		
National Oceanic and Atmospheric Administration		
Pass Through Payments - Virginia Department of Environmental Quality		
Coastal Resources Management	11.419	<u>162,175</u>
Environmental Protection Agency - Pass-through payments		
Virginia Chesapeake Bay Implementation Program (James River Roundtable)	66.466	<u>4,771</u>
		<u>\$ 5,929,242</u>

\* Type A programs. All other programs are Type B.

**Note 1 - Basis of Presentation**

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the Commission and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts in, or used in the preparation of the basic financial statements.

*Hampton Roads Planning District Commission*

*Schedule of Findings and Questioned Costs*

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**Year Ended June 30, 2014**

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**1. Summary of Auditors' Results**

**Financial Statements**

An unqualified opinion was issued on the financial statements.

Internal control over financial reporting:

There were no material weaknesses identified.

There were no significant deficiencies identified.

The audit did not disclose any material noncompliance.

**Federal Awards**

Internal control over major programs:

There were no material weaknesses identified.

There were no significant deficiencies identified.

An unqualified opinion was issued on compliance for major programs.

The major program is the Homeland Security Cluster (CFDA #'s 97.008, 97.067, 97.071 and 97.073)

The dollar threshold used to distinguish between Type A and Type B programs is \$300,000.

The auditee qualified as a low-risk auditee.

**2. Findings Relating to the Financial Statements which are Required to be Reported in Accordance with GAGAS**

None

**3. Findings and Questioned Costs for Federal Awards**

None

*Hampton Roads Planning District Commission*

*Summary Schedule of Prior Audit Findings*

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**Year Ended June 30, 2014**

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2013-1 Homeland Security Cluster (CFDA #'s 97.008, 97.067, 97.071, 97.073)

Condition: Quarterly reports for the UASI program were not submitted timely by the entity. This was a finding in the prior year, and is a repeat finding in the current year. This program was not tested as a major program in the current year.

Recommendation: The entity should be cognizant of all reported deadlines and ensure that reports are submitted on time.

Current Status: The entity filed all quarterly reports timely. No similar findings were noted in the 2014 audit.