

**Hampton Roads Planning District Commission**  
**Executive Committee Meeting**  
**Minutes of September 15, 2010**

The Executive Committee Meeting of the Hampton Roads Planning District Commission was called to order at 9:33 a.m. at the Regional Boardroom, 723 Woodlake Drive, Chesapeake, Virginia, with the following in attendance:

**EXECUTIVE COMMITTEE:**

Bruce C. Goodson, Chairman (JC)	Paul D. Fraim (NO)*
Stan D. Clark, Vice Chairman (IW)	J. Randall Wheeler (PQ)
James O. McReynolds, Treasurer (YK)	Elizabeth Psimas (PO)
Alan P. Krasnoff (CH)*	Michael W. Johnson (SH)
Brenda Garton (GL)*	Selena Cuffee-Glenn (SU)
Greg McLemore (FR)	Tyrone Franklin (SY)
Molly Joseph Ward (HA)*	William D. Sessoms (VB)
Mckinley Price (NN)	Jackson C. Tuttle, II (WM)

**EXECUTIVE COMMITTEE (ABSENT)**

June Fleming (FR)	Clyde Haulman (WM)
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**OTHER COMMISSIONERS:**

Amar Dwarkanath (CH)	Neil Morgan (NN)
William E. Harrell (CH)	Regina V.K. Williams (NO)*
Ella P. Ward (CH)	Kenneth L. Chandler (PO)
Clifton Hayes (CH)*	Linda T. Johnson (SU)*
Gregory Woodward (GL)	Harry E., Diezel (VB)
Mary Bunting (HA)	James K. Spore (VB)
Robert Middaugh (JC)	Barbara Henley (VB)
Sharon Scott (NN)	Thomas Shepperd (YK)*

\*Late arrival or early departure.

**OTHERS RECORDED ATTENDING:**

John Gergely, Henry Ryto, Terri Boothe, Ellis James (Citizens); Earl Sorey (CH); Keith Cannady, (HA); Bryan Pennington, Jeff Raliski, Tara Sutherland (NO); Bob Matthias (VB); Eric Nielson (SU); Tom Slaughter, Jerri Wilson (NN); Ray Taylor (FHR); Frank Roberts (HRMFFA); Jay Bernas (HRSD); Jim Oliver (HRCCE), Michael Denks (McKim & Creed), Kimball Payne (Daily Press); Ryan T. Bellamy, Patrick Terpstra (WVEC-TV); Camera Man (Wavy-TV); Peter Huber (Willcox & Savage); Germaine Fleet (Biggs & Fleet); Staff: Dwight Farmer, Shernita Bethea, John Carlock, Rick Case, James Clary, Nancy Collins, Kathlene Grauberger, Greg Grootendorst, Richard Flannery, Julia Hillegass, Frances Hughey, Jim Hummer, Rob Jacobs, Whitney Katchmark, Sara Kidd, Mike Long, Benjamin McFarlane, Brian Miller, Kendall Miller, Keith Nichols, Kelli Peterson, Camelia Ravanbakht, John Sadler, Joe Turner, Jenny Tribo, Chris Vaigneur.

Chairman Goodson called the Hampton Roads Planning District Commission Executive Committee meeting to order.

Chairman Goodson introduced Commissioner Robert Middaugh from James City County.

Chairman Goodson stated following the Commission meeting there would be a press conference on the JFCOM situation and signing of a resolution from all the localities.

## **PUBLIC COMMENT**

One person requested to address the Hampton Roads Planning District Commission.

### ***Ellis W. James***

*Good morning Mr. Chairman, thank you members of the Commission. The good news is that the hurricane may not get to us; the bad news is that they found significant indication where the oil is in the Gulf. For those of you who do not know there are clear indications from Professor Samantha Joy who has been on the research vessel looking at the sea floor and trying to find out what has happened, indicate clearly that there are a couple of inches of thick oil on top of a layer of dead shrimp and small animals and all of those items that we love that you know about. I bring this to your attention because for quite some time we were told by our government that the oil had evaporated probably and that natural processes were taking care of the rest. The fact of the matter is that there are serious problems. I also mention this because my good friends in Virginia Beach who were not able to come to the meeting last night at the Virginia Aquarium did not have the chance to hear the testimony of two key people from the Gulf and the from the pan handle area of Florida. Captain Daniel C. Hipsness and Chris Seaman, gave some very interesting testimony as to the losses suffered by the businesses, by the charter boat captains and the tourism industry. The figures were not new to me, but for many in the audience of about sixty people who attended that meeting, the information was a shock. Also, their inability to secure the funds that they are entitled to through their claims were also very disturbing. I mention this not to be an alarmist, but those of us who live in Hampton Roads who are concerned about our seashore and our beaches, and those of us who are working hard to try to clean up the Chesapeake Bay, need to pay close attention to this situation. Just by coincidence this morning, we have now heard from the lead man at BP that there is a witch hunt underway in the United State against BP. The fact of the matter is to find regulations and put them in place to protect our workers in the oil and gas industry as well as to protect our beaches and our shores and our citizens not a witch hunt it is the duty of our government. Thank you Mr. Chairman.*

## **CONSENT AGENDA**

The Consent Agenda contained the following Items:

Minutes of July 21, 2010

Treasurer's Report

Regional Reviews

### **A. PNRS Items Review**

FY 2011-FY-2013 Leaking Underground Storage Tank (LUST) Program Grant

Multimedia Communications Functions

VADEQ FY 2011-13 Performance Partnership Grant

VADEQ Water Quality Plan

FY 2011- FY 2013 Leaking Underground Storage Tank (LUST) Prevention

B. Environmental Impact Assessment/Statement Reviews

Virginia Tech-National Institute of Aerospace Facility - Virginia Polytechnic Institute & State University

Installation of Nine Pilings and One Floating Pier, Owl's Creek Annex, Virginia Beach – DOD/Department of the Navy

Environmental Program Contracts

Emergency Management UASI Program Contract

Port Security Grant Program (PSGP) Fiscal Year 2009 Application

Northwest River Watershed Plan

Hampton Roads Historic Resources Project

Home Star Energy Retrofit Act of 2010

Sea Level Rise Proposal – Chesapeake Research Consortium

Commissioner Clark Moved to approve the Consent Agenda; seconded by Commissioner Jones. The Motion Carried.

(Commissioners Hayes, Mayor Fraim, Mayor Krasnoff , Commissioner Shepperd arrives)

**National Emergency Communications Plan (NECP) Goal 1 Evaluation**

Chairman Goodson introduced Mr. Flannery to present the National Emergency Communications Plan Goal 1 Evaluation.

Mr. Flannery stated that he wanted to share with the Commission good news from an event that took place in November 2009 with regard to Homeland Security. Homeland Security asked urban area security regions to identify planned events in which to participate in independent observation of response level emergency communications and they chose Harborfest 2010. The requirement to observe an event came from the Office of Emergency Communication which supports the Secretary of Homeland Security in developing, implementing and coordinating, interoperable and operable communication for the emergency response community at all levels of government.

Mr. Flannery indicated the mission is to communicate in the event of natural disaster, acts of terrorism, and other man-made disasters to obtain interoperable and operable emergency communication nationwide. The national emergency communication plan identifies needs by emergency responders, sets goals and time frames for deployment for interoperable emergency communication systems, and sets dates for baseline level for a national emergency communication.

(Commissioner Garton arrives)

Mr. Flannery stated that the Department of Homeland Security chose Harborfest because 90% of all high-risk urban areas designated within the Urban Areas Security Initiative must be able to demonstrate response level emergency communications within one hour for routine events involving multiple jurisdictions and agencies. Mr. Flannery also indicated that Harborfest was the first time the region opted to coordinate both land and water operations under a single unified command structure located at two geographically advantageous locations with land base in downtown Norfolk and maritime base being on a Coast Guard Cutter moored off Hospital Point in Portsmouth. The event was successfully executed from numerous public safety, federal, and state representatives.

Mr. Flannery indicated the planning personnel utilized the region's new ORION regional overlay radio system and WebEOC to improve communication throughout the event. The event planners demonstrated excellent collaboration between numerous local, state, federal, and public safety organizations. It was a noticeable achievement at an event of this complexity.

Mr. Flannery stated the department of Homeland Security observers agreed the involved jurisdictions and agencies provided interoperable communication within the compliance of this event and demonstrated communication planning. In addition, communication systems experienced few difficulties, and operation leadership made timely decisions without significant impediments. The Office of Emergency Communications determined the Norfolk urban area successfully demonstrated response level emergency communication outlined by the National Emergency Communication Plan Goal Number One at an established level. Mr. Flannery indicated that a copy of the specific findings and recommendations will be distributed to public safety agencies, emergency managers and communications representatives in Hampton Roads.

Chairman Goodson asked for a motion to accept the briefing and provide a copy of the report to effected localities.

Commissioner Harrell Moved to accept the briefing and provide a copy of the report to effected localities; seconded by Commissioner Clark. The Motion Carried

Commissioner Diezel asked if there is emergency communications between land lines and cellular phones.

Mr. Flannery stated the capability is being provided, and that the jurisdictions have a satellite phone which is not activated because of the cost of activation; they can activate immediately when needed.

(Commissioner Williams arrives)

### **SEA Level Rise Proposal – ODU**

Chairman Goodson stated in the consent agenda the Commission approved the endorsement letter to the Chesapeake Research Consortium and Mr. Farmer will give a briefing to the Commission on Sea Level Rise Proposal with Old Dominion University.

Mr. Farmer stated in July Dr. Koch from ODU presented a proposal that his staff and the HRPDC staff would do a serious sample of all the real estate and geographic areas impacted and provide an economic impact analysis. Mr. Farmer indicated this is not a comprehensive analysis because we do not have complete high resolution LIDAR data for this evaluation. HRPDC staff thought it would be appropriate to have Dr. Koch and his staff and graduate students perform a fairly modest cost-sampling of most of the localities of several areas to demonstrate the potential severity of the sea level rise.

Mr. Farmer stated the project would cost \$110,000 which would be split 50/50 between ODU and HRPDC as indicated last month. Mr. Farmer stated this information is critically needed to demonstrate how severe the impact could be with the seal level rise and land subsiding. HRPDC could take this information along with other information being used and make a compelling case to get complete LIDAR coverage for all of Hampton Roads. We could then do a complete analysis to make sure all the geographic areas have been covered and then conduct an economic analysis of all the impacts.

Mr. Farmer stated his request is to sign the proposal and agreement with Dr. Koch and his group R.S.I.

Chairman Goodson asked for a motion to give HRPDC staff permission to execute the agreement.

Commissioner Jones Moved to give staff permission to execute the agreement; seconded by Commissioner Fraim. The Motion Carried.

(Mayor Johnson arrives)

### **Joint Forces Command Analysis and Resolution**

Chairman Goodson introduced Greg Grootendorst who would brief the Commission on the Joint Forces Command Analysis and Resolution.

Mr. Grootendorst stated it was just over a month since the announcement from the Secretary of Defense, Robert Gates, announcing the closure of the Joint Forces Command. Since that announcement there has been significant support from the Congressional Delegation, Governor's office, cities and counties throughout Hampton Roads, as well as special groups and committees formed to strategize ways to respond to this devastating announcement.

Mr. Grootendorst stated the Secretary of Defense has created a disestablishment working group at JFCOM and they have established some target dates during the closure. On October 15th JFCOM is due to deliver an interim update on the disestablishment working group; December 10th is the final disestablishment working group plan; and the plan is to be fully implemented by September 30, 2011. Guidance provided by the disestablishment working group indicates a transfer of joint force management training capability development, concept development and experimentation function to Joint Staff with support roles to services and other components as appropriate and transfer subordinate organizations based on initial proposals recommended to the Secretary of Defense.

Mr. Grootendorst stated the implications of closing JFCOM facilities and their consultants in Hampton Roads remains unclear because the efforts that remain locally are unknown. The information from the Department of Defense has been limited. HRPDC staff have estimated the economic impact of JFCOM in Hampton Roads. There are approximately 926 military employees, 1,500 civilians, and 3,200 contractor positions, for a total of 5,650 employees in Hampton Roads and an additional 5,150 indirect employees within the region. Distribution of JFCOM employment and indirect and induced employment across the sectors predominantly hits the professional and technical services industry, and the impact ripples throughout the regional economy. The first three to four years are hardest on the region and then the impact declines as the market adjusts to the job mix and productivity. The potential impact on gross regional product is about \$720 million and \$900 million in 2011. The initial impact continues for the first couple of years, but again, as labor cost changes, productivity and jobs change, the effect remains substantial for years.

Mr. Grootendorst stated JFCOM does not have a complete list of its contractors and their locations have not been made available. JFCOM and the Hampton Roads Military Alliance suggests Fort Eustis has approximately 73 employees at JFCOM; Naval Station Norfolk 1,800; in northern Suffolk has about 2,400; and others are spread out throughout the region.

Mr. Grootendorst indicated the next step was to approve the HRPDC resolution.

Mayor Sessoms stated that he thought it important that HRPDC get the contractors information because it is critical that the region know the contracts.

Mr. Farmer stated HRPDC has been in direct contact with Craig Quigley the new Executive Director for HRMFFA. Mr. Quigley indicated there is difficulty getting that information because of the dispersity. As soon as the information is available, the Commission would be informed.

Mayor Sessoms asked if the City of Suffolk was working to get the information.

Mayor Johnson indicated the City was provided the information a week or so ago.

Mr. Shepperd stated he was surprised about the contract information because it is public information and all the contracts are awardees of the command. Mr. Shepperd indicated where it gets complicated is prime small business that are not well-known may be tied to Lockheed, Boeing and Northrop Grumman. It can get complicated in that area, they should be able to be identified through the federal contract.

Mr. Farmer stated the HRPDC has published the contracts and listing of the companies in those contracts in an earlier bulletin, but Admiral Quigley indicated that locating the people and particularly the subcontractors would be difficult.

Mr. Shepperd asked if that is locating people or headquarters.

Mr. Farmer stated because HRPDC is getting calls asking where these people live that work for the contractors, the implication is you wanted to know how many homes, families and neighborhoods would be impacted, and that is the information HRPDC is trying to get from Admiral Quigley.

Mr. Grootendorst stated HRPDC has the contractor names and amount of contracts, but the exact location of all of them has not been made available.

Mr. Shepperd asked if the contractors are not forthcoming. Mr. Shepperd indicated that it would be in their best interest to support what is happening and the individual contractors or companies could provide some information.

Mr. Grootendorst stated some contractors are very forthcoming, others not so much, and we are trying to get information from them.

Mr. Shepperd stated that one thing he did not understand are the reports and the numbers are unable to identify the basic number on who is working, not where they are working, but how many people are at JFCOM. One study earlier stated 10,000; another stated 11,000. It makes one question, how much does the region really know about the rippling effect of the impact of what is happening. A military person asked me how many people are being affected, and I gave him a range because that is the information I am getting, and I am not talking about how many businesses will be affected. There is a large argument on number.

Mr. Grootendorst stated the numbers are not consistent from year to year because contracts change and so does the number of people employed by JFCOM. If you are looking at contract dollars they fluctuate because contracts may run through September of one year and people are no longer working for that contract and are no longer included as employees. From a year to year basis, we can see significant fluctuation even in JFCOM reporting in term of total employment numbers.

Mr. Shepperd asked if JFCOM is helping to provide information.

Mr. Grootendost stated assistance from the command has been limited.

Chairman Goodson asked for any other comments.

Mayor Ward stated that one of her concerns that we need to stay focused on JFCOM, not how many jobs we are losing. We need to focus on JFCOM, that is imperative they should stay here. Mayor Ward suggested the language in the resolution be reversed. The military focus should be first.

Chairman Goodson asked if that was a motion.

Mayor Ward replied affirmatively. The second through the fourth "Whereas" should be moved to the end and the resolution should start with "Whereas the defense present report to the Secretary of Defense..." seconded by Commissioner Clark. The Motion Carried.

Mayor Fraim stated there was some discussion that tasks the regional mission was to continue to stay on the economic impact and the congressional delegation would take the national security issues at their level.

Mr. Farmer indicated there would be a press conference after the meeting to sign the Resolution.

Commissioner Cuffee-Glenn stated the time line does not reflect that on September 30 there is a hearing with the House in Washington related to JFCOM with Secretary Gates. It was suggested to incorporate the resolution as part of the packet of information.

### **Chesapeake Bay Total Maximum Daily Load (TMDL)**

Chairman Goodson stated that Ms. Tribo would present the Chesapeake Bay Total Maximum Daily Load Report.

Ms. Tribo stated she was here to give the status and update on the development of the Chesapeake Bay Total Maximum Daily Load and Virginia Watershed Implementation Plan. The first reminder is the TMDL is maximum pollutant load allowed for a water body to meet water quality standards. For the Chesapeake Bay the pollutants are nitrogen, phosphorus and sediment. The water quality standards we are trying to achieve is to maintain healthy aquatic life in the Chesapeake Bay. The appropriate nutrient and sediment loads are determined by a series of computer models - watershed models, water quality models and airshed models. The model input includes precipitation, fertilizer application and amount of land use area. EPA will use these models to set limits on nutrients and sediment loads to the ninety-two river segments that compose the Chesapeake Bay Watershed. The loads will be given to Chesapeake Bay states so they can allocate the loads among their source sectors.

Ms. Tribo indicated the James River Basin and Hampton Roads localities located at the point source make up a larger portion of the contribution of 48% of nitrogen load and 33% phosphorous loads for Virginia. Virginia is responsible for existing loads and identifying the reductions necessary to meet EPA's goal and must submit a plan to EPA to outline how these reduction will be met by 2025 and 60% of these reduction have to be completed by 2017.

Ms. Tribo indicated earlier this year Virginia formed a State Advisory Committee comprised of representatives of all major source sectors. The committee will evaluate the existing sources for potential to reduce nutrients. Based on this information, the State created load reduction scenarios for each source sector. These scenarios include reduction practices and reduced loads from agriculture and acres of urban land treated by existing stormwater management practices. These scenarios go to EPA watershed model to determine if they meet the target loads.

Ms Tribo stated Virginia submitted their draft strategies to EPA on September 3. The resulting load reduction is being incorporated into wastewater and stormwater permits through the development of Virginia's Phase Two Watershed Implementation Plan over the next year. This process includes the release of the draft TMDL on September 24 with a 45 day comment period. There is a public meeting in Hampton Roads on October 7 and a webinar public meeting. The final state watershed implementation plans are due in November and EPA plans to release the final TMDL by the end of the year. Hampton Roads needs to prepare detailed comments on the TMDL , and the comments need to identify the flaws on TMDL development and process in order to preserve the localities' ability to appeal the TMDL if necessary.

Ms. Tribo indicated that the region needs to evaluate the cost and feasibility of meeting the nutrient reduction to urban stormwater and wastewater, the potential for reduction from existing development to identify the difference between what EPA wants and what the localities can actually achieve. EPA is not required to set a 15 year time frame for water quality standards. They also changed upgrading the model inputs as time has gone on which resulted in changing nutrient reduction targets. EPA is wants Virginia to meet chlorophyll a standards in the James River in addition to lower the oxygen criteria in the bay.

Ms. Tribo indicated Virginia's strategy to meet the required reductions in the James River for 2017 will be to evaluate the purpose of the chlorophyll a standards and revise their load reduction. The Chesapeake Bay still does not meet water quality standards and load reductions necessary to improve the health of the Bay so the region needs to determine the cost and feasibility of achieving urban nutrient reduction in the Chesapeake Bay.

Ms. Tribo indicated the comment period is September 24 through November 8. Due to the short time frame and the complexity of issues, HRPDC is recommending the Commission appoint a subcommittee to work with staff to develop comments. The subcommittee will bring the comments to the Commission in October for approval to submit to EPA before the November 8 deadline.

Chairman Goodson stated the HRPDC is recommending the Commission form a subcommittee to make official comments or recommendations from the HRPDC.

Mr. Shepperd stated that this was a big issue for his district and county. This is extremely complicated to figure out. A committee is needed to focus on this because there are some important parts. The Governor talked about this and there was push back a little about standards and if we agree with them or not. This is a stirring of groups over the fact that localities are supposed to figure out the cost to their constituents on the tax dollars when the targets keep moving. The retrofit and EPA will come down on us and tell us we will have go back into your old neighborhood with BMPs and make them compliant, and who pays for that and that will come from the local government and that would cost and cause everybody problems. The standard, is a 1985 standard 50% of the 1985 standard for the bay is what we have to go back to so a committee is needed to help.

Chairman Goodson asked Mr. Shepperd to serve on that committee he indicated that he would. I will serve on the committee for James City.

Mr. Shepperd stated he would be glad to serve.

Chairman Goodson asked Mr. Price from Newport News, Mr. Clark, Isle of Wight. Chairman Goodson stated that a staff person could be assigned to attend the meeting.

### **Project Status Reports**

No questions or comments were noted

### **Correspondence of Interest**

No questions or comments were noted

### **For Your Information**

No questions or comments were noted

Chairman Goodson reminded the Executive Committee it will have a special closed meeting on Wednesday, September 22 with SPSA board members to discuss the joint real estate that both own. There are a couple of new members that were assigned because of the elections. Mayor Price, welcome to the Commission and Mr. McLemore.

Chairman Goodson stated if there is no other business for the HRPDC we will have a press conference immediately following the meeting.

## **Adjournment**

With no further business to come before the Hampton Roads Planning District Commission,  
The meeting adjourned at 10:35 am

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Dwight L. Farmer  
Executive Director/Secretary

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Bruce C. Goodson  
Chairman